## Multistate Tax Commission



# Supplemental Hearing Officer's Report 

## Recommendation Concerning Enactment of a Uniformity Provision on Reporting Options <br> For Non-resident Members of Pass-through Entities

October 8, 2003

## I. Introduction.

This report supplements the two previous Hearing Officer Reports concerning the proposed uniformity provision on reporting options for non-resident members of passthrough entities. The initial Hearing Officer's Report was issued April 15, 2002 and the Hearing Officer's Report on the Second Public Hearing was issued on January 10, 2003.

## II. Background.

In his Second Report, your Hearing Officer recommended submitting the proposal, attached as Exhibit A, to the states in a Bylaw 7 Survey. The Executive Committee approved that recommendation. The results of the Bylaw 7 Survey showed a majority of affected states would consider adopting the proposal. The proposal permits a composite return for pass-through entities and requires withholding of tax on income over \$1000 distributed to a nonresident member.

Representatives of Publicly Traded Partnerships (PTP) have been seeking an exemption from the withholding requirement. They explained before the Uniformity Committee and the Executive Committee at Salt Lake City in July 2003 their difficulties in complying with withholding.

There are about 60 PTPs, mostly in the energy field. About half of them do business in multiple states, a number in over half the states. They have wide ownership and substantial daily trading of their units. A single PTP may have over 200,000 unitholders. New unitholders get a stepped up basis, which results in substantial depreciation deductions. Most unitholders have their units held in street name in a brokerage account. In many of the PTPs, a large number of the units are held by the general partner.

The PTPs generally make four distributions a year. At the time of the distributions, they do not know the identity of many of their unitholders whose units are held in street name nor do they know whether the distribution will be income or a reduction in basis due to the generous depreciation deductions. At the end of the year, the brokerage houses report
the identity of the unitholders and the period they owned the units. The PTP then figures just how much income has been sheltered by federal depreciation provisions. Only then does the PTP know the identity of its unitholders, which of them have taxable income, and to what states that income is attributable. The PTP then distributes Schedule K-1s indicating each unitholders income (or loss) for each state.

A major purpose of the composite return and withholding in the proposal is to simplify the administration of state taxes. A single PTP with 200,000 unitholders doing business in 30 states could potentially result in 6 million state tax returns. Having the PTP file for nonresident unitholders could reduce that potentiality to a mere 30 returns. Your Hearing Officer has previously expressed the view that PTPs should not be permitted to use their unique status to create untenable administration burdens for unitholders and states.

In exploring the reality of this administrative burden, the PTPs have maintained that because of the extraordinarily generous federal depreciation deductions granted unitholders of PTPs, few unitholders actually have positive net income each year. Chris Buckalew of PricewaterhouseCoopers, who has long been the account for PTPs, prepared documentation from 12 of the largest PTPs with substantial multistate business based on 2002 data. His reports are attached as Exhibit B. These records show that the 12 PTPs have 490,909 unitholders, with most states having in excess of 200,000 unitholders whose PTPs do business in the state. But the number of those unitholders in each state that has income in excess of $\$ 1000$ (the threshold for withholding in the proposal) is generally only around 150 , with considerably more in just a few states.

The PTPs are agreeable to filing annual reports with each state tax agencies listing just those unitholders with significant incomes in the state. The PTPs assert that most of these unitholders are, in all likelihood, already filing and paying tax in each state. This is probably true of the general partner who often has a substantial portion of the PTP income. I am trying to ascertain in a test state just what portion of the unitholders with incomes over $\$ 1000$ is filing, with what portion of the income. If compliance is already good, it may well not be worth asking these entities to perform an impossible task. (A certain number of states already require withholding, and PTPs are probably not complying. Other states have exempted PTPs) Finally, because of the generous depreciation deductions, the 12 PTPs collectively on the entity level had losses in all but ten states. Taxing at the entity level would thus not appear to be a solution here.

In sum, it appears that as a result of munificent federal legislation, these entities generate little taxable income to be reported to any state. Assuming that the unitholders with the bulk of reportable income are mostly reporting already, it does not appear sensible to include PTPs in the withholding requirement.

## III. Hearing Officer Recommendations

Your Hearing Officer recommends that the Commission adopt a revised version of the proposal that excuses from the withholding requirement those PTPs that agree to file
proper information returns with a state. A copy of the revised proposal is attached as Exhibit C.

Respectfully submitted October 8, 2003,


Exhibits Attached to Supplemental Report of the Hearing Officer Regarding Proposed Uniform Provision Concerning Reporting Options for Non-Resident Members of Pass-Through Entities

Exhibit A: Uniformity Proposal approved for Bylaw 7 Survey
Exhibit B: Documentation from Chris Buckalew of PricewaterhouseCooper.
Exhibit C: Revised Uniformity Proposal Recommended for Adoption by the Commission

Exhibit A
Proposed Statutory Language on Reporting Options for Non-resident
Members of Pass-through Entities with Withholding Requirement
(Authorized for Bylaw 7 Survey by Executive Committee 1/17/03)

## Section 1. Definitions.

A. "Pass-through entity" means a corporation that for the applicable tax year is treated as an S Corporation under [IRC §1362(a), or State Tax Code §], and a general partnership, limited partnership, limited liability partnership, trust, or limited liability company that for the applicable tax year is not taxed as a corporation [for federal tax purposes] [under the state's check-the-box regulation];
B. "Member" means [optional additional language: an individual who is ] a shareholder of an $S$ corporation; a partner in a general partnership, a limited partnership, or a limited liability partnership; a member of a limited liability company; or a beneficiary of a trust;
C. "Nonresident" means an individual who is not a resident of or domiciled in the state, a business entity that does not have its commercial domicile in the state, and a trust not organized in the state.

## Section 2. Composite Return Authorized.

A. A pass-through entity may file a composite income tax return on behalf of electing nonresident members reporting and paying income tax at the highest marginal rate provided in [state tax rate provision] on the members' pro rata or distributive shares of income of the pass-through entity from doing business in, or deriving income from sources within, this State.
B. A nonresident member whose only source of income within a state is from one or more pass-through entities may elect to be included in a composite return filed pursuant to this section.
C. A nonresident member that has been included in a composite return may file an individual income tax return and shall receive credit for tax paid on the member's behalf by the pass-through entity.

## Section 3. Withholding Required.

A. A pass-through entity shall withhold income tax at the highest tax rate provided in [section x for individuals or section y for corporations or section z for other entities] on the share of income of the entity distributed to each nonresident member and pay the withheld amount in the manner prescribed by the [tax agency]. The pass-through entity shall be liable to the [state] for the payment of the tax required to be withheld under this
section and shall not be liable to such member for the amount withheld and paid over in compliance with this section. A member of a pass-through entity that is itself a passthrough entity (a "lower-tier pass-through entity") shall be subject to this same requirement to withhold and pay over income tax on the share of income distributed by the lower-tier pass-through entity to each of its nonresident members. The [tax agency] shall apply tax withheld and paid over by a pass-through entity on distributions to a lower-tier pass-through entity to the withholding required of that lower-tier pass-through entity.
B. A pass-through entity shall, at the time of payment made pursuant to this section, deliver to the department a return upon a form prescribed by the department showing the total amounts paid or credited to its nonresident members, the amount withheld in accordance with this section, and any other information the department may require. A passthrough entity shall furnish to its nonresident member annually, but not later than the fifteenth day of the third month after the end of its taxable year, a record of the amount of tax withheld on behalf of such member on a form prescribed by the department.
C. Notwithstanding subsection A, a pass-through entity is not required to withhold tax for a nonresident member if
(1) the member has a pro rata or distributive share of income of the passthrough entity from doing business in, or deriving income from sources within, this State of less than $\$ 1,000$ per annual accounting period;
(2) the [tax agency] has determined by regulation, ruling or instruction that the member's income is not subject to withholding; or
(3) the member elects to have the tax due paid as part of the pass-through entity's composite return under Section 2.




| STATE | STATE RECORDS WITH INCOME > $\$ 600$ | TOTAL INCOME > $\$ 500$ | Individual | Corporation | Partnership | p Estate | Trust | Foreign Citizen | Other | Exempt Org | IRASEP/ KEOGH | / Pension Plan | Clearing Entity/RESP |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| AL | 10 | \$419,484 | \$ \$2,080 | \$337,239 | \$13,015 | 5 \$0 | 0 \$ | - $\$ 0$ | 0 \$67,150 | \$0 | \$0 | 0 \$0 | \$0 |
| AR | 299 | \$1,427,923 | \$131,200 | \$515,669 | \$103,781 | 1 \$4,436 | - \$114,394 | - \$4,771 | 1 . $\$ 22,860$ | \$7,082 | \$1,924 | 4 \$1,121 | \$520,685 |
| $A Z$ | 15 | \$375,608 | \$98,208 | \$110,278 | \$164,482 | 2 \$0 | - \$2,125 | - 50 | - \$515 | \$0 | \$0 | - \$0 | \$0 |
| CA | 175 | \$1,295,936 | \$131,702 | \$929,538 | \$19,583 | 3 \$1,981 | \$36,231 | \$4,932 | \$169,906 | \$744 | \$0 | \$ \$1,319 | \$0 |
| CN | 1 | \$4,971 | \$0 | \$0 | \$4,971 | 1 \$0 | - \$0 | 50 | - \$0 | \$0 | \$0 | 0 \$0 | \$0 |
| CO | 118 | \$855,263 | \$65,087 | \$334,410 | \$16,797 | 7 \$1,008 | \$49,450 | \$1,523 | \$155,748 | \$2,919 | \$0 | - \$0 | \$238,321 |
| CT | 210 | \$1,102,841 | \$93,321 | \$751,248 | \$166,866 | - \$1,957 | \$16,289 | \$4,198 | - \$30,680 | \$5,728 | \$6,333 | \$2,795 | \$23,428 |
| DE | 1 | \$4,763 | \$0 | \$0 | \$4,763 | 3 \$0 | \$ \$0 | \$0 | - \$0 | \$0 | \$0 | \$0 | \$0 |
| FL | 85 | \$620,064 | \$42,938 | \$522,167 | \$8,809 | \$ $\$ 0$ | \$5,573 | \$1,862 | \$ $\$ 77.452$ | \$2,542 | \$2,335 | \$1,509 | \$14,857 |
| GA | 8 | \$203,345 | \$0 | \$171,844 | \$30,353 | \$ \$0 | \$0 | $\$ 0$ | $\$ 0$ | \$0 | \$0 | \$ $\$ 0$ | \$1,148 |
| 1A | 534 | \$6,404,278 | \$810,634 | \$4,171,905 | \$1,257,247 | \$1,937 | \$85,361 | \$19,915 | \$68,805 | \$5,926 | \$2,546 | \$0 | \$0 |
| IL | 1,650 | \$5,134,000 | \$932,392 | \$1,268,640 | \$326,6e5 | \$35,292 | \$604,990 | \$24,927 | \$171,490 | \$33,350 | \$39,608 | \$14,907 | \$1,681,719 |
| IN | 2,883 | \$4,937,877 | \$1,439,889 | \$448,419 | \$124,665 | \$45,908 | \$838,697 | \$37,314 | \$233,116 | \$70,354 | \$87,740 | \$38,882 | \$1,572,893 |
| KS | 261 | \$4,521,360 | \$114,204 | \$3,548,939 | \$770,021 | \$2,710 | \$24,098 | \$3,739 | \$40,669 | \$4,452 | \$1,732 | \$0 | \$10,796 |
| KY | 55 | \$100,336 | \$18,673 | \$29,787 | \$3,083 | \$0 | \$3,102 | \$1,604 | \$1,608 | \$2,167 | \$1,990 | \$0 | \$38,322 |
| LA | 195 | \$8,406,860 | 581,273 | \$4,332,546 | \$216,576 | \$2,175 | \$70,862 | \$2,813 | \$3,338,490 | \$4,355 | \$566 | \$808 | \$356,396 |
| MA | 64 | \$89,673 | \$28,337 | \$26,383 | \$4,484 | \$0 | \$1,874 | \$2,064 | \$4,361 | \$2,786 | \$3,102 | \$0 | \$16,282 |
| MD | 1 | \$5,607 | \$0 | \$5,607 | \$0 | \$0 | \$0 | \$0 | \$0 | \$0 | \$0 | \$0 | \$0 |
| ME | 62 | \$86,646 | \$27,203 | \$26,939 | \$4,463 | \$0 | \$1,863 | \$2,054 | \$2,058 | \$2,773 | \$3,087 | \$0 | \$16,206 |
| MI | 449 | \$947,965 | \$229,422 | \$91,647 | \$400,694 | \$4,746 | \$86,888 | \$4,786 | \$69,689 | \$11,972 | \$11,387 | \$9,499 | \$27,235 |
| MN | 288 | \$3,551,763 | \$319,272 | \$2,545,224 | \$610,779 | $\$ 950$ | \$22,254 | \$8,362 | \$36,010 | \$4,247 | -\$569 | \$1,906 | \$2,190 |
| MO | 83 | \$1,709,920 | \$25,817 | \$1,229,228 | \$256,033 | \$639 | \$16,830 | \$1,237 | \$66,915 | \$0 | \$0 | \$0 | \$113,223 |
| MS | 14 | \$296,552 | \$588 | \$152,702 | \$0 | \$0 | \$3,457 | $\$ 0$ | \$104,270 | \$0 | \$0 | \$0 | \$35,535 |
| MT | 199 | \$1,864,536 | \$394,929 | \$962,246 | \$389,767 | \$0 | \$27,057 | \$9,669 | \$21,944 | \$1,375 | 50 | \$0 | \$57,549 |
| NC | 7 | \$279,999 | 50 | \$231,301 | \$48,698 | \$0 | so | \$0 | \$0 | 50 | \$0 | \$0 | \$0 |
| ND | 378 | \$4,065,955 | \$898,406 | \$1,978,573 | \$1,024,994 | \$0 | \$57,355 | \$18,374 | \$42,070 | \$3,683 | \$1,761 | \$562 | \$40,177 |
| NE | 48 | \$1,245,725 | \$24,434 | \$998,223 | \$212,727 | \$0 | \$2,404 | \$0 | \$7,937 | \$0 | \$0 | \$0 | \$0 |
| NH | 6 | \$7,073 | \$1,595 | \$2,548 | \$0 | \$0 | \$0 | \$0 | \$0 | \$0 | \$0 | \$0 | \$2,930 |
| NJ | 694 | \$1,686,395 | \$361,704 | $\therefore$ : \$140,277 | = \$813,574 | . $\$ 6,300$ | \$177,209 | \$1,929 | \$108,556 | \$,13,553 | \$11,336 | , \$16,733 | \$15,224 |
| NM | 376 | \$1,679,688 | \$160,613 | \$351,567 | \$93,097 | \$5,889 | \$155,212 | \$6,263 | \$243,747 | \$9,060 | \$3,978 | \$2,521 | \$627,741 |
| NV | 9 | \$69,047 | \$4,377 | \$60,230 | \$1,410 | \$0 | \$1,755 | \$0 | \$1,275 | \$0 | \$0 | \$0 | \$0 |
| NY | 1,592 | \$2,286,103 | \$720,443 | \$148,635 | \$599,297 | \$14,590 | \$387,364 | \$6,320 | \$183,747 | \$27,106 | \$28,242 | \$28,981 | \$141,378 |
| OH | 1,649 | \$2,444,131 | \$719,518 | \$149,107 | \$488,602 | \$15,527 | \$425,449 | \$9,409 | \$197,495 | \$33,351. | \$22,971 | \$29,982 | \$352,720 |
| OK | 735 | \$13,879,911 | \$347,428 | \$4,533,493 | \$7,990,985 | \$10,118 | \$194,412 | \$14,075 | \$108,210 | \$15,157 | \$6,882 | \$2,837 | \$656,514 |
| OR | 6 | \$34,462 | \$1,223 | \$32,683 | \$556 | \$0 | \$0 | \$0 | \$0 | \$0 | \$0 | \$0 | \$0 |
| PA | 8,917 | \$13,568,544 | \$2,935,920 | \$825,915 | \$5,626,252 \$ | \$119,630 \$ | \$1,306,805 | \$29,446 \$1 | \$1,816,899 | \$169,590 | \$281,517 \$ | \$132,187 | \$324,383 |
| R1 | 67. | \$160,971 | $\therefore \$ 20,243$ | - \$22,824 | \$3,375 | $\therefore \$ 0$ | \$11,364 | \$2,022 | \$2,730 | $\therefore$ : $\mathbf{\$ 2 , 0 1 1}$ | \$1,844 | . $\$ 0$ | $\therefore$ 994,558 |
| SC | 5 | :- \$99,889 | \$505 | \$83,199 | \$16,485 | \$0 | \$0 | \$0 | \$0 | \$0 | $\cdots \$ 0$ | $\therefore \quad \$ 0$ | - \$0 |
| SD | 6 | \$235,518 | \$0 | \$193,303 | \$42,215 | \$0 | \$0 | \$0 | \$0 | \$0 | \$0 | \$0 | \$0 |
| TN | 14 | \$301,355 | \$0 | \$217,921 | \$47,113 | \$0 | \$3,219 | \$0 | \$501 | \$0 | \$0 | \$0 | \$32,601 |


|  | STATE RECORDS WITH | TOTAL INCOME | Individua | Corporation | Partnership | Estato | Trust | Forelgn Citzen | Other | Exempt Org | $\begin{aligned} & \text { IRASEP/KE } \\ & \text { OOH } \end{aligned}$ | Penstion Plan | Clearing EnttyIRESP |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| STATE | INCOME \$ \$1000 | > \$1000 | Individal |  |  |  |  |  |  |  | \$0 | \$0 | \$0 |
|  |  |  |  | \$336,690 | \$13,015 | \$0 | \$0 | $\begin{array}{r}\$ 0 \\ \hline 345\end{array}$ | $\begin{aligned} & \$ 67,150 \\ & \$ 18,143 \end{aligned}$ | $\begin{array}{r} \$ 0 \\ \$ 6,359 \end{array}$ | \$0 | \$0 | \$518,950 |
| AL | 8 | \$418,226 | \$81,346 | \$505,834 | \$99,486 | \$2,194 | \$94,460 | \$3,315 | \$18,143 |  | \$0 | \$0 | \$0 |
| AR | 109 | \$1,330,087 | \$81,346 | \$110,278 | \$164,482 | \$0 | 50 | $\begin{array}{r}\text { \$0 } \\ \hline\end{array}$ | $\$ 0$ $\$ 185,585$ | \$0 | \$0 | \$1,319 | \$0 |
| AZ | 7 | $\$ 370,324$ $\$ 1,223,234$ | \$904,600 | \$826,241 | \$13,012 | \$0 | \$18,607 | \$2,780 | \$166,585 | 50 | -\$0 | \$0 | \$0 |
| CA | 66 | \$1,223,234 | \$94, $\$ 0$ | $\$ 0$ | \$4,971 | \$0 | \$0 | \$0 $\$ 1.523$ | \$150,586 | \$1,027 | \$0 | \$0 | \$237,532 |
| CN | 1 | \$84,971 | \$39,777 | \$333,997 | \$7,174 | \$1,008 | \$39,458 | \$1,523 | \$150,586 | \$4,010 | \$3,680 | \$2,172 | \$22,582 |
| CO | 52 | \$812,082 | \$53,139 | \$739,278 | \$160,278 | \$0 | \$2,125 | \$2,970 | $\$ 26,734$ $\$ 0$ | \$4, 80 | \$0 | \$0 | \$0 |
| CT | 64 | \$1,046,966 | \$ $\mathbf{6 3 , 1 3 9} \mathbf{\$ 0}$ | \$739, ${ }^{\text {SO }}$ | \$44,763 | \$0 | \$0 | $\$ 0$ $\$ 1.138$ | \$16,641 | \$1,603 | \$1,519 | \$1,508 | \$14,321 |
| DE | 1 | $\begin{array}{r}\$ 4,763 \\ \hline 58621\end{array}$ | \$27,078 | \$514,662 | \$8,050 | \$0 | \$0 | \$1,138 | \$16,641 $\$ 0$ | \$1,603 | ! 50 | \$0 | \$1,148 |
| FL | 33 | \$586,521 $\mathbf{\$ 2 0 2 , 3 3 9}$ | \$27,078 | $\begin{aligned} & \$ 514,002 \\ & \$ 170,838 \end{aligned}$ | \$30,363 | \$0 | \$0 | \$0 | \$58,731 | \$2,382 | \$0 | \$0 | \$0 |
| GA | 6 | \$202,339 | -1,015,108 | \$4,405,440 | \$688,391 | \$1,352 | \$33,417 | \$16,866 | \$58,731 | \$29,095 | \$18,298 | \$9,871 | \$1,680,005 |
| IA | 213 | \$6,221,687 | $\$ 1,015,109$ $\$ 787,629$ | \$1,230,749 | \$239,719 | \$24,927 | \$467,858 | \$21,577 | \$158,948 | \$29,002 | \$46,461 | \$23,318 | \$1,567,946 |
| 11. | 645 | \$4,666,674 | \$ $\$ 1.015,792$ | \$1,230,967 | \$108,823 | \$28,401 | \$587,025 | \$31,481 | $\$ 210,644$ $\$ 33,559$ | \$ \$2,383 | \$1,134 | \$0 | \$10,796 |
| IN | 1,001 | \$4,061,660 | $\$ 1,015,792$ $\$ 74,119$ | \$3,535,280 | \$761,057 | \$1,893 | \$10,968 | \$1,514 | \$33,559 \$0 | \$1,367 | \$1,294 | - \$0 | \$37,797 |
| KS | 101 | $\begin{aligned} & \$ 4,432,703 \\ & e 75,307 \end{aligned}$ | $\begin{array}{r} \$ 74,119 \\ \$ 9,005 \end{array}$ | \$3,53,703 | \$1,582 | \$0 | \$2,579 | \$0 | \$3, 333 , 848 | \$ $\$ 2,584$ | \$0 | $1 \quad \$ 0$ | \$355,209 |
| KY | 16 | \$75,227 | \$42,728 | \$4,319,751 | \$214,805 | \$1,502 | \$55,182 | \$2,270 | \$3,333,848 | \$2,786 | \$1,683 | \$0 | \$15,694 |
| LA | 75 | \$8,327,859 | \$42,728 | \$4, $\$ 17492$ | \$3,132 | \$0 | \$0 | \$1,248 | \$3,472 | \$2,786 | \$0 |  | \$0 |
| MA | 24 | \$62,606 | \$17,119 | $\$ 17,492$ $\$ 5,607$ | \$0 | $\$ 0$ | \$0 | \$0 | $\$ 0$ $\$ 1.43$ | \$2,773 | \$1,665 | $\because$ \% ${ }^{\text {- }}$ | \$15,621 |
| MD | 1 | \$5,607 | \$18,033 | \$17,409 | \$3,147 | so | \$0 | \$1,243 | \$1,173 | \$2,773 | \$5,274 | \$8,904 | \$25,758 |
| ME | 22 | \$69,024 | \$16,033 | \$17,409 | \$382,438 | \$0 | \$40,603 | \$3,386 | \$88,210 | \$5,754 | \$1,906 | \$0 | \$2,190 |
| MI | 143 | \$776,793 | \$152,928 | \$73, 614 | \$426,162 | so | \$8,668 | \$5,799 | \$27,274 | \$1,448 | \$1, ${ }_{\text {so }}$ | \$0 | \$112,462 |
| MN | 108 | \$3,440,623 | \$360,334 | \$2,607,142 | \$254,828 | \$0 | \$13,984 | \$0 | \$64,094 | \$0 | So | \$0 | \$34,342 |
| MO | 37 | \$1,678,101 | \$11,201 | \$1,221,192 | , \$0 | \$0 | \$3,457 | \$0 | \$103,731 | \$0 | \$0 | \$0 | \$55,994 |
| MS | 8 | \$292,695 | \$30 | \$151,95 | \$387,426 | \$0 | \$16,665 | \$9,115 | \$16,928 | \$1,375 | \$0 | \$0 | \$0 |
| MT | 83 | \$1,787,007 | \$348,804 | \$950,958 | $\$ 48,698$ | \$0 | \$0 | \$0 | \$0 | 50 | \$0 | $\therefore \quad \$ 0$ | \$38,305 |
| NC | 4 | \$277,656 |  |  | \$803,977 | \$0 | \$35,949 | \$15,989 | \$35,089 | \$2,412 | s0 | \$0 | \$0 |
| ND | 170 | \$3,946,506 | \$481,014 | \$2,733,774 | \$201,058 | \$0 | \$0 | \$0 | \$5,804 | \$0 | \$0 | \$0 | \$2,930 |
| NE | 26 | \$1,230,717 | \$16,432 | \$1,007,423 | \$201, ${ }^{\text {50 }}$ | \$0 | \$0 | \$0 | \$100 | \$6,979 | \$4,729 | \$12,284 | \$14,674 |
| NH | 1 | \$1, $\mathbf{\$ 2 , 9 3 0}$ | \$254,200 | \$117,953 | \$808,720 | \$3,990 | \$106,909 | \$1,186 | \$104,012 | \$67,669 | \$4, ${ }^{\text {\% }}$ | \$0 | \$626,852 |
| NJ | 243 | \$1,435,816 | \$254,200 | \$132,928 | 590,364 | \$3,830 | \$117,123 | \$3,998 | \$238,508 | \$7,669 | \$0 | \$0 | \$0 |
| NM | 127 | \$1,541,858 | \$110,688 | \$60,230 | \$1,410 | \$0 | \$0 | \$0 | \$1,276 | \$18,955 | \$13,861 | \$22,580 | \$139,730 |
| NV | 4 | \$66,003 | \$524,245 | \$122,165 | \$589,793 | \$7,512 | \$274,924 | \$3,014 | \$173,939 | \$18,953 | \$10,301 | \$22,988 | \$351,266 |
| NY | 531 | \$1,887,718 | \$524,245 | \$124,888 | \$481,083 | \$8,815 | \$313,958 | \$7,490 | \$185,487 | \$24,637 | \$ $\$ 2,491$ | - \$0 | \$655,583 |
| OH | 566 | \$2,064,086 | \$533,213 | \$4,511,839 | \$7,978,106 | \$7,464 | \$141,828 | \$8,364 | \$91,991 | \$12,108 | \$2, ${ }^{\text {SO }}$ | s0 | so |
| OK | 274 | \$13,641,333 | \$231,574 | $\$ 32,121$ | \$7, 50 | so | s0 | \$0 |  |  | \$188,899 | \$119,738 | \$323,781 |
| OR | 4 | \$ $\begin{array}{r}\text { \$33,344 }\end{array}$ | - $\begin{array}{r}\text { \$1,223 } \\ \mathbf{\$ 2 , 6 7 2 , 6 7 0}\end{array}$ | \$778,849 | \$5,613,159 | \$101,104 | \$1,172,711 | \$24,839 | \$1,801,414 | $\$ 157,564$ $\$ 1,269$ | \$188,699 \$1,199 | \$110 | \$93,999 |
| PA | 3,949 | \$12,954,728 | \$2,672,670 | \$14,731 | \$1,466 | \$0 | \$7,942 | \$0 | \$1,238 | P1,20 | \$0 | \$0 | \$0 |
| RI | 21 | \$131,028 | \$9,184 | \$83,199 | \$16,185 | \$0 | 50 | \$0 | \$0 | - \$0 | \$0 | \$0 | \$0 |
| SC | 4 | \$99,384 | so | \$191,272 | \$42,215 | \$0 | \$0 | \$0 | \$0 |  | \$0 | \$0 | \$31,945 |
| SD | 3 | \$233,487 | \$0 | \$191,272 | \$47,113 | \$0 | \$3,219 | \$0 | \$0 | \$17047 | \$13,444 | \$28,959 | \$0 |
| TN | 6 | \$295,744 | - ${ }^{\$ 0}$ | \$ \$213,467 | \$6,936,565 | \$18,357 | \$290,657 | \$4,448 | \$156,374 | \$17,047 | \$13,444 | -30 | \$0 |
| TX | 649 | \$14,285,448 | \$672,876 | \$6,148,722 | \$0,836,50 | \$1,30 | \$0 | \$0 | \$137,256 | \$0 | 50 | \$0 | \$0 |
| UT | 3 | \$294,656 | \$0 | \$167,399 | \$20,940 | \$0 | \$0 | \$0 | \$0 | $\$ 0$ |  | S0 | 50 |
| VA | 5 | \$139,831 | \$1,171 | \$117,720 | \$20,940 | \$0 | \$0 | \$0 | \$0 | \$401 |  | \$2,731 | \$20,818 |
| WA | 1 | \$6,197 | \$0 | -66,197 | \$46,511 | \$0 | \$2,302 | \$2,735 | \$4,678 | \$4,891 | \$3,391 | \$0 | \$0 |
| Wi | 60 | \$374,158 | \$47,918 | \$238,183 | \$4, 737 | \$0 | So | \$0 | \$0 | \$0 | \$ |  |  |
| WY | 3 | \$79,689 | \$3,801 | \$74,151 |  |  |  |  |  |  | \$324,190 | \$256,363 | \$7,008,200 |
| TOTAL | 9,448 | \$88,879,896 | \$0,807,059 | \$38,883,659 | \$27,500,183 | \$212,340 | \$3,850,664 | 78,268 | $31,5 \%$ | , |  |  |  |

STATE RECORDS WITH TOTAL INCOME $>$
STATE INCOME $>\$ 500<\$ 1000 \quad \$ 600$ AND $<\$ 1000$ Individual Corporation Partnership Estate

Exempt IRASEPI Pension

Org KEOGH Plan
Org KEOGH

```
Clearing
Trust Forelgn Citizen Other
```

```
Entity/RESP
```

| AL | 2 | \$1,258 | \$709 | $\$ 549$ | \$0 | 0 \$ | \$0 | \$0 | \$0 | 0 \$0 | \$ \$0 | - \$0 | \$0 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| AR | 190 | \$97,836 | \$49,854 | \$9,835 | \$4,295 | -\$2,242 | \$19,934 | \$1,456 | \$4,717 | 7 \$723 | \$1,924 | 4 \$1,121 | \$1,735 |
| $A Z$ | 8 | \$5,284 | \$2,644 | \$0 | \$0 | - \$0 | \$2,125 | \$0 | 5515 | 5 \$0 | \$0 | - \$0 | \$0 |
| CA | 109 | \$72,702 | \$ $\mathbf{3 7 , 0 1 2}$ | \$3,297 | \$6,571 | 1 \$1,881 | \$17,624 | \$2,152 | \$3,321 | 1 \$744 | - \$0 | - \$0 | \$0 |
| CO | 66 | \$43,181 | \$15,310 | \$8,360 | \$1,676 | 6 \$0 | \$9,992 | \$0 | \$5,162 | 2 \$1,892 | 50 | \$0 | \$789 |
| CT | 146 | \$85,875 | \$40,182 | \$11,972 | \$6,588 | 8 \$1,957 | \$14,184 | \$1,228 | \$3,946 | -\$1,716 | \$2,653 | - \$623 | \$846 |
| FL | 52 | \$33,54* | \$15,860 | \$7,505 | \$759 | \$ \$0 | \$5,573 | \$744 | \$811 | 1 \$939 | \$816 | \$ $\$ 0$ | \$536 |
| GA | 2 | \$1,006 | \$0 | \$1,006 | \$0 | - \$0 | \$0 | \$0 | \$0 | \$ 50 | \$0 | \$0 | \$0 |
| IA | 321 | \$182,581 | \$91,017 | \$23,842 | \$15,988 | \$ $\$ 585$ | \$31,944 | \$3,049 | \$10,074 | \$ \$3,544 | \$2,548 | \$0 | \$0 |
| IL | 1,003 | \$467,326 | \$218,644 | \$37,891 | \$13,085 | \$10,365 | \$137,134 | \$3,350 | \$14,542 | \$4,255 | \$21,310 | \$5,036 | \$1,714 |
| IN | 1,882 | \$876,217 | \$424,097 | \$63,452 | \$15,842 | \$17,507 | \$254,672 | \$5,833 | \$22,472 | \$13,552 | \$41,279 | \$15,564 | \$4,947 |
| KS | 160 | \$88,657 | \$40,085 | \$13,659 | \$8,964 | \$81.7 | \$13,130 | \$2,225 | \$7,110 | \$2,069 | \$598 | \$0 | \$0 |
| KY | 38 | \$24,109 | \$8,768 | \$8,084 | \$1,501 | \$0 | \$523 | \$1,604 | \$1,608 | $\$ 800$ | \$696 | 50 | \$525 |
| LA | 120 | \$79,001 | \$38,545 | \$12,795 | \$1,771 | \$673 | \$15,680 | \$543 | \$4,642 | \$1,791 | \$566 | \$808 | \$1,187 |
| MA | 40 | \$27,067 | \$11,218 | \$8,891 | \$1,352 | \$0 | \$1,874 | \$816 | \$889 | \$0 | \$1,439 | \$0 | \$588 |
| ME | 40 | \$27,622 | \$11,170 | \$9,530 | \$1,346 | \$0 | \$1,863 | \$811 | \$885 | \$0 | \$1,432 | \$0 | \$585 |
| MI | 304 | \$171,172 | \$76,494 | \$18,136 | \$8,229 | \$4,746 | \$46,285 | \$1,400 | \$1,479 | \$6,218 | \$6,113 | \$595 | \$1,477 |
| MN | 180 | \$111,140 | \$54,531 | \$21,343 | \$5,763 | \$950 | \$13,586 | \$2,563 | \$8,736 | \$3,099 | \$569 | 50 | \$0 |
| MO | 46 | \$31,819 | \$14,616 | \$7,674 | \$1,205 | \$639 | \$2,866 | \$1,237 | \$2,821 | \$0 | \$0 | \$0 | \$781 |
| MS | 6 | \$3,857 | \$588 | \$1,507 | \$0 | \$0 | $\$ 0$ | \$0 | \$539 | \$0 | \$0 | \$0 | \$1,223 |
| MT | 116 | \$77,528 | \$46,325 | \$11,345 | \$2,342 | \$0 | \$10,392 | \$554 | \$5,016 | \$0 | \$0 | \$0 | \$1,555 |
| NC | 3 | \$2,343 | \$0 | \$2,343 | \$0 | \$0 | 50 | 50 | \$0 | \$0 | \$0 | \$0 | \$0 |
| ND | 208 | \$119,449 | \$58,533 | \$15,663 | \$9,015 | \$0 | \$21,406 | \$2,385 | \$6,981 | \$1,271 | \$1,761 | \$562 | \$1,872 |
| NE | 22 | \$15,008 | \$8,002 | \$2,469 | \$0 | \$0 | \$2,404 | \$0 | \$2,133 | \$0 | \$0 | \$0 | \$0 |
| NH | 4 | \$4,143 | \$1,595 | \$2,548 | \$0 | 50 | \$0 | \$0 | \$0 | \$0 | \$0 | \$0 | \$0 |
| NJ | 451 | \$230,779 | \$107,504 | \$22,324 | \$4,854 | \$2,310 | \$70,300 | \$763 | \$4,544 | \$6,574 | \$6,607 | \$4,449 | \$550 |
| NM | 248 | \$137,830 | \$69,025 | \$8,641 | \$2,733 | \$2,059 | \$39,089 | \$2,265 | \$5,239 | \$1,391 | \$3,978 | \$2,521 | \$889 |
| NV | 5 | \$3,044 | \$1,289 | \$0 | \$0 | \$0 | \$1,755 | \$0 | \$0 | \$0 | \$0 | \$0 $0^{\circ}$ | \$0 |
| NY | 1,061 | \$398,385 | \$196,198 | \$26,470 | \$9,504 | \$7,078 | \$115,440 | \$3,306 | \$9,808 | \$8,151 | \$14,381 | \$6,401 | \$1,648 |
| OH | 1,083 | \$380,045 | \$186,305 | \$24,239 | \$7,519 | \$6,712 | \$111,491 | \$1,919 | \$12,008 | \$8,714 | \$12,670 | \$7,014 | \$1,454 |
| OK | 461 | \$238,578 | \$117,626 | \$21,654 | \$11,110 | \$2,654 | \$52,586 | \$5,721 | \$16,219 | \$3,049 | \$4,391 | \$2,637 | \$931 |
| OR | 2 | \$1,118 | \$0 | \$562 | \$556 | \$0 | \$0 | \$0 | \$0 | \$0 | \$0 | , \$0 | \$0 |
| PA | 4,964 | \$613,846 | \$261,250 | \$47,066 | \$13,093 \$ | \$13,868 | \$140,752 | \$4,607 | \$15,485 \$ | \$12,026 | \$92,618 | \$12,449 | \$602 |
| R1 | 46 | \$29,943 | \$11,059 | \$8,093 | \$1,909 | \$0 | \$3,422 | \$2,022 | \$1,492 | \$742 | \$645 | \$0 | \$559 |
| SC | 1 | \$505 | . $\$ 505$ | \$0 | $\$ 0$ | \$0 | \$0 | $\$ 0$ | \$0 | 50 | \$0 | \$0 | \$0 |
| SD | 3. | \$2,031 | \$0 | \$2,031 | \$0 | \$0 | \$0 | $\$ 0$ | \$0 | \$0 | \$0 | \$0 | $\$ 0$ |
| TN | 8 | \$5,611 | \$0 | \$4,454 | \$0 | \$0 | \$0 | \$0. | \$501 | \$0 | $\cdots$ - 80 | \$0 | \$656 |
| TX | 1,141 | \$580,519 | \$285,231 | \$33,095 | \$18,847 \$1 | 11,364 | \$170,142 | \$5,168 \$ | \$21,305 | \$8,160 | \$16,598 | \$10,609 | \$0 |
| VA | 1 | $\$ 534$ | \$0 | \$0 | \$534 | \$0 | \$0 | \$0 | \$0 | \$0 | \$0 | \$0 | \$0 |
| WI | 117 | \$68,514 | \$25,553 | \$19,842 | \$3,404 | \$1,804 | \$0,712 | \$1,131 | \$1,197 | \$2,648 | \$2,444 | \$0 | \$779 |

## EXHIBIT C

Proposed Statutory Language on Reporting Options for Non-resident
Members of Pass-through Entities with Withholding Requirement
(Revised Proposal Recommended by Hearing Officer October 8, 2003)

## Section 1. Definitions.

A. "Pass-through entity" means a corporation that for the applicable tax year is treated as an S Corporation under [IRC §1362(a), or State Tax Code §], and a general partnership, limited partnership, limited liability partnership, trust, or limited liability company that for the applicable tax year is not taxed as a corporation [for federal tax purposes] [under the state's check-the-box regulation];
B. "Member" means [optional additional language: an individual who is ] a shareholder of an $S$ corporation; a partner in a general partnership, a limited partnership, or a limited liability partnership; a member of a limited liability company; or a beneficiary of a trust;
C. "Nonresident" means an individual who is not a resident of or domiciled in the state, a business entity that does not have its commercial domicile in the state, and a trust not organized in the state.

## Section 2. Composite Return Authorized.

A. A pass-through entity may file a composite income tax return on behalf of electing nonresident members reporting and paying income tax at the highest marginal rate provided in [state tax rate provision] on the members' pro rata or distributive shares of income of the pass-through entity from doing business in, or deriving income from sources within, this State.
B. A nonresident member whose only source of income within a state is from one or more pass-through entities may elect to be included in a composite return filed pursuant to this section.
C. A nonresident member that has been included in a composite return may file an individual income tax return and shall receive credit for tax paid on the member's behalf by the pass-through entity.

## Section 3. Withholding Required.

A. A pass-through entity shall withhold income tax at the highest tax rate provided in [section x for individuals or section y for corporations or section z for other entities] on the share of income of the entity distributed to each nonresident member and pay the withheld amount in the manner prescribed by the [tax agency]. The pass-through entity shall be liable to the [state] for the payment of the tax required to be withheld under this
section and shall not be liable to such member for the amount withheld and paid over in compliance with this section. A member of a pass-through entity that is itself a passthrough entity (a "lower-tier pass-through entity") shall be subject to this same requirement to withhold and pay over income tax on the share of income distributed by the lower-tier pass-through entity to each of its nonresident members. The [tax agency] shall apply tax withheld and paid over by a pass-through entity on distributions to a lower-tier pass-through entity to the withholding required of that lower-tier pass-through entity.
B. A pass-through entity shall, at the time of payment made pursuant to this section, deliver to the department a return upon a form prescribed by the department showing the total amounts paid or credited to its nonresident members, the amount withheld in accordance with this section, and any other information the department may require. A passthrough entity shall furnish to its nonresident member annually, but not later than the fifteenth day of the third month after the end of its taxable year, a record of the amount of tax withheld on behalf of such member on a form prescribed by the department.
C. Notwithstanding subsection A, a pass-through entity is not required to withhold tax for a nonresident member if
(1) the member has a pro rata or distributive share of income of the passthrough entity from doing business in, or deriving income from sources within, this State of less than $\$ 1,000$ per annual accounting period;
(2) the [tax agency] has determined by regulation, ruling or instruction that the member's income is not subject to withholding; or
(3) the member elects to have the tax due paid as part of a composite return filed by the pass-through entity under Section 2; or
(4) the entity is a publicly traded partnership as defined by Section 7704(b) of the Internal Revenue Code that is treated as a partnership for the purposes of the Internal Revenue Code and that has agreed to file an annual information return reporting the name, address, taxpayer identification number and other information requested by the [tax department] of each unitholder with an income in the state in excess of $\$ 500$.

