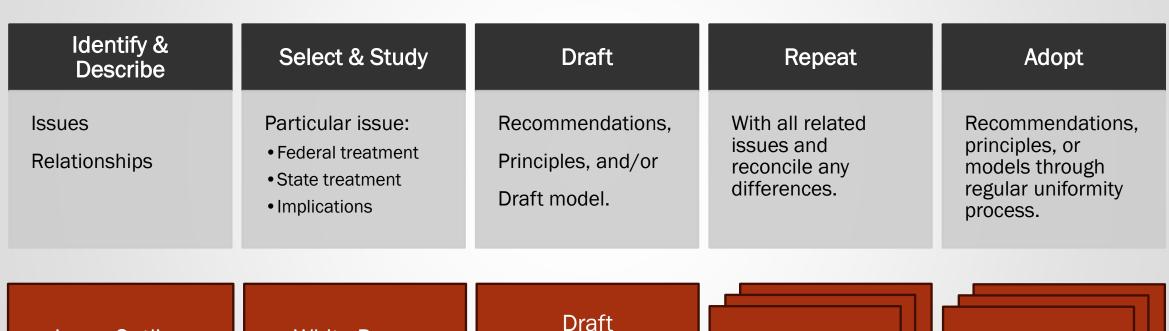


# State Taxation of Partnerships – Report to the Work Group

**SEPTEMBER 20, 2023** 

#### **PROCESS (SLIGHTLY REVISED)**



Issue Outline

White Paper

Recommendation

Draft
Recommendations

Draft Recommendations

#### **ISSUES**

- <u>Taxation of Partnership Income and Items</u>
  - Jurisdiction and nexus partnerships and partners.
  - Tax base conformity and state adjustments
  - Sourcing
  - Credits for taxes paid to other states
- <u>Taxation of Gain (Loss) from Sale of Partnership Interest</u>
- Administrative and Enforcement
  - Information reporting
  - Withholding
  - Composite returns and entity-level taxes

#### WHERE ARE WE?

#### Sourcing guaranteed payments for services –

- Finished draft white paper and proposed recommendations.
- Need to decide whether to draft a model this meeting.

#### Sourcing investment partnership income –

- Issued white paper and versions of a model & received comments from public and states.
- Re-issued model in the form of a regulation,
- Incorporating other feedback for additional review next meeting.

#### Future work -

- General sourcing in complex structures.
- Possible general statement of principles.

# SOURCING OF GUARANTEED PAYMENTS FOR SERVICES

#### Two methods

- As distributive share

   using partnership factors and information to source the payments at entity level.
- As compensation –
   based on location where partner performs the services.

### **SCOPE**

- Guaranteed payments
  - For services
  - Made to direct, individual partners

			Г	☐ Final K-1 ☐ Amended	V 1	ר שונונים OMB No. 1545-012
Sch	nedule K-1	999				rent Year Income,
(Fo	rm 1065)	2022		Deductions, Credi		
	rtment of the Treasury nal Revenue Service	or calendar year 2022, or tax year	1	Ordinary business income (loss)	14	Self-employment earnings (loss)
_		ending / /	2	Net rental real estate income (loss)		
Partner's Share of Income, Deductions, Credits, etc. See separate instructions.			3	Other net rental income (loss)	15	Credits
	Part I Information About the F	Partnership	4a	Guaranteed payments for services		
Α	Partnership's employer identification number		-			
В	Partnership's name, address, city, state, and	ZIP code	4b	Guaranteed payments for capital	16	Schedule K-3 is attached if checked
			4c	Total guaranteed payments	17	Alternative minimum tax (AMT) items
			5	Interest income		
C	IRS center where partnership filed return:  Check if this is a publicly traded partnership (PTP)			Ordinary dividends		
755	art II Information About the F		6b	Qualified dividends	18	Tax-exempt income and nondeductible expenses
E	Partner's SSN or TIN (Do not use TIN of a dis	regarded entity. See instructions.)	6c	Dividend equivalents		Horidodable experies
F	Name, address, city, state, and ZIP code for p	artner entered in E. See instructions.	7	Royalties		
			- 2			
			8	Net short-term capital gain (loss)	19	Distributions
G	General partner or LLC Limited partner or other LLC member-manager member			Net long-term capital gain (loss)		
H1 H2	☐ Domestic partner ☐ Foreign partner ☐ If the partner is a disregarded entity (DE), enter the partner's:			Collectibles (28%) gain (loss)	20	Other information
11	TIN Name What type of entity is this partner?	, orter the parties 3.	9с	Unrecaptured section 1250 gain	835784.5	
I2 J	If this partner is a retirement plan (IRA/SEP/Keogh/etc.), check here .   Partner's share of profit, loss, and capital (see instructions):			Net section 1231 gain (loss)		
J	Beginning	Ending	11	Other income (loss)		
	Profit %	<u>%</u>			-	
	Loss %	<u>%</u>				
	Capital %	<u>%</u>	12	Section 179 deduction	21	Foreign taxes paid or accrued
~	Check if decrease is due to sale or exchange	of partnership interest	'2	Goodoff 178 deduction	21	r oreign taxes paid or accrued
K	Partner's share of liabilities:  Beginning	Ending	13	Other deductions		N
	Nonrecourse \$	\$	6008	committee (Constitutional)		
	Qualified nonrecourse					

#### **REVISED DRAFT WHITE PAPER**

Available on the project webpage here:
 <a href="https://www.mtc.gov/wp-content/uploads/2023/09/White-Paper-on-Guaranteed-Payments-Final-Version-August-31-2023.pdf">https://www.mtc.gov/wp-content/uploads/2023/09/White-Paper-on-Guaranteed-Payments-Final-Version-August-31-2023.pdf</a>



#### State Tax Sourcing of Certain Guaranteed Payments Made to Individual Partners for Services

**Multistate Tax Commission** 

DRAFT – AUGUST 31, 2023 FOR DISCUSSION PURPOSES ONLY

## SOURCING AS DISTRIBUTIVE SHARE

Prevents "elective" sourcing—by partners agreeing to receive guaranteed payments instead of distributive share, without changing economic results or risk.

Avoids need to distinguish payments for services versus use of capital or special allocations—which can be difficult.

Simplifies partnership withholding—since the partnership may not know where the services were performed.

States may wish to include guaranteed payments as part of the PTE tax base and source them at the entity level.

Sourcing the same as distributive share is the majority rule.

## SOURCING AS COMPENSATION

Is more consistent with the entity approach which Subchapter K generally applies to such payments.

Avoids need to distinguish guaranteed payments for services from payments to partners not acting in the capacity of a partner—which may be difficult.

The risk partners will use guaranteed payments to shift the sourcing of income is lessened by the treatment of such payments under Subchapter K.

Is more consistent with the federal sourcing for partners working overseas.

## PROPOSED RECOMMENDATIONS

- 1. Explicitly address the sourcing of guaranteed payments in order to avoid uncertainty.
- 2. Source guaranteed payments the same whether imposing tax on the partner on a pass-through basis or on the entity.

# PROPOSED RECOMMENDATIONS (CONT'D)

#### 3. If sourcing as distributive share, also:

- Address whether this applies to individuals working in foreign jurisdictions and provide any adjustments if necessary.
- b. Address whether state follows federal treatment in distinguishing guaranteed payments for services from partner-partnership transactions.
- c. Specify that this sourcing treatment does not apply to payments made to retired partners required to be sourced to residence under 4 U.S.C. §114.

# PROPOSED RECOMMENDATIONS (CONT'D)

#### 4. If sourcing as compensation, also:

- a. Impose appropriate limits to ensure that the payments are genuinely similar to compensation for services and avoid income shifting.
- b. Address whether state follows federal treatment in distinguishing guaranteed payments from distributive share/distributions.
- c. Address whether state follows federal treatment in distinguishing guaranteed payments for services versus for use of capital.

# PROPOSED RECOMMENDATIONS (CONT'D)

5. To mitigate the possibility of multiple taxation, consider provisions that might grant additional credits to residents who can show that they paid tax on more than 100% of their guaranteed payments based on different state sourcing rules.

### **QUESTIONS** -

- 1. Should the MTC recommend a particular sourcing approach?
- 2. Should we draft a model for that approach?

Available on the project webpage, here: <a href="https://www.mtc.gov/wp-content/uploads/2023/06/Investment-Partnership-Model-6-15-23-1.pdf">https://www.mtc.gov/wp-content/uploads/2023/06/Investment-Partnership-Model-6-15-23-1.pdf</a>



### State Tax Treatment of Investment Partnerships Proposed Draft Rule - Regulation Form

Prepared by MTC Staff for Discussion by the Partnership Work Group June 15, 2023

#### NOTE ON DRAFT OF RULE IN REGULATION FORM

The model rule for sourcing investment partnership income previously circulated was in a form that could be adopted as a statute. Subsequent discussions, however, indicate that the basis for the rule is well-enough established that it could be adopted as a regulation. Drafting the rule as a regulation has other advantages. The goal here is to provide greater certainty in certain fact-specific situations, which is what regulations are typically used for. States that currently have explicit statutory provisions could also adopt the rule in regulation form. And, unlike statutes, regulations may include examples, which would be very useful here.

#### **BACKGROUND**

This summary will assist the review of the model regulation, which follows below.

#### **General Sourcing Issue:**

How should income of partnerships engaging primarily in investment activities be sourced?

#### **Work Group Process to Date:**

So far, the MTC work group on the taxation of partnerships has:

- Scope Individual investors.
- Question When do the operations of the investment partnership in the state affect the sourcing of income of the partners of that partnership?

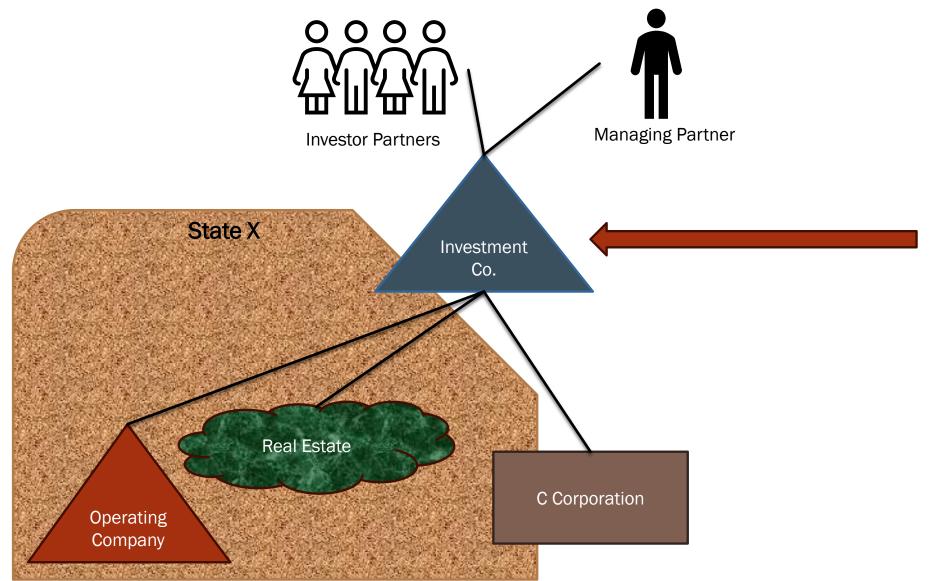
## WHY REGULATION FORM

Treatment is supported by existing state law.

The goal here is to provide greater certainty in certain fact-specific situations, which is what regulations are typically used for.

States that currently have explicit statutory provisions could also adopt the rule in regulation form.

And, unlike statutes, regulations may include examples, which would be very useful here.



Meets the definition of a qualified investment partnership.

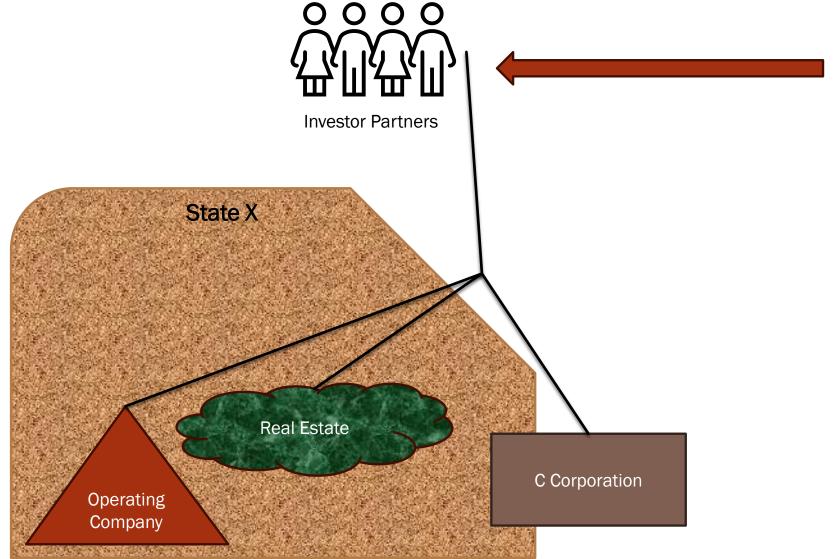
### CHANGED TO DEFINITION OF QUALIFIED INVESTMENT PARTNERSHIP

#### Definition:

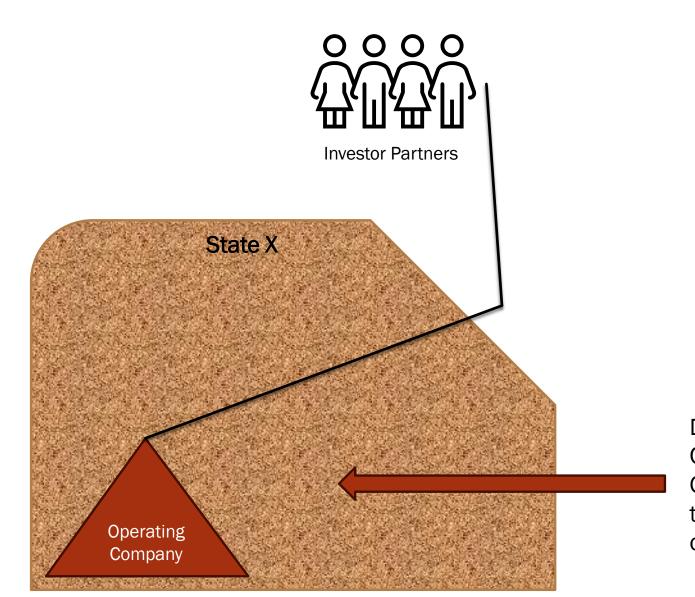
(c) "Qualified Investment Partnership."

A qualified investment partnership, as used in this regulation, means a partnership that:

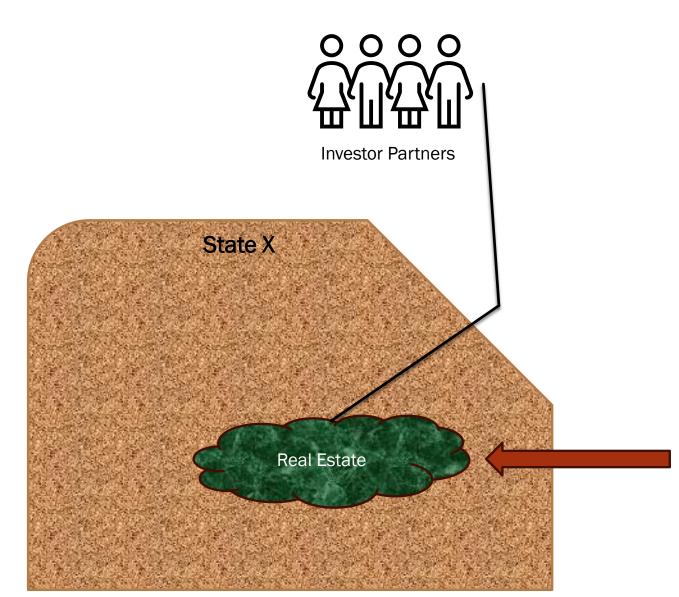
- (1) does not act as a dealer under 26 U.S.C. § 475(c);
- (2) does not act as a financial institution as defined by [reference to state law]; and
- (3) holds assets solely for investment purposes and neither materially participates or otherwise actively engages in the activities of the businesses in which it holds interests nor uses or employs assets in any way other than for investment.
- Asset test is now a safe harbor.



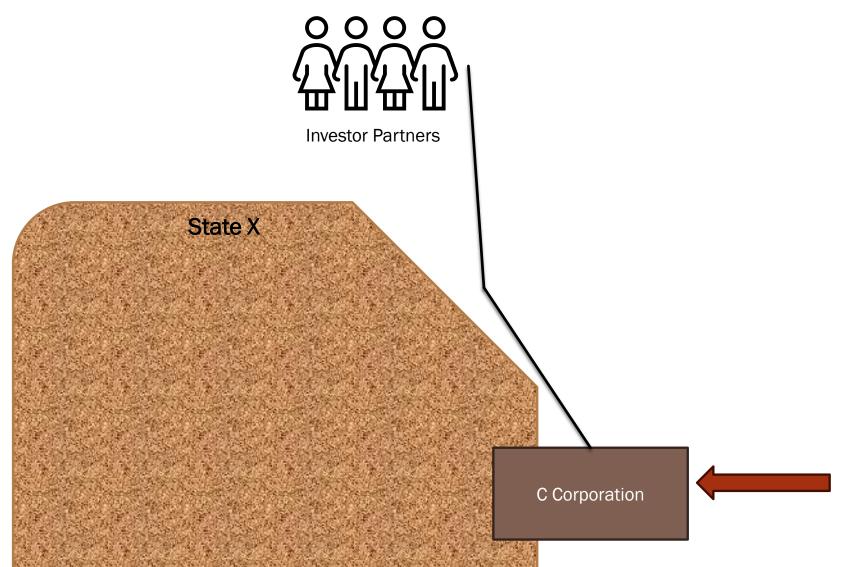
Individual investor partners are treated as if they owned the QIP assets directly and source their distributive share of the related income the same as if that were the case.



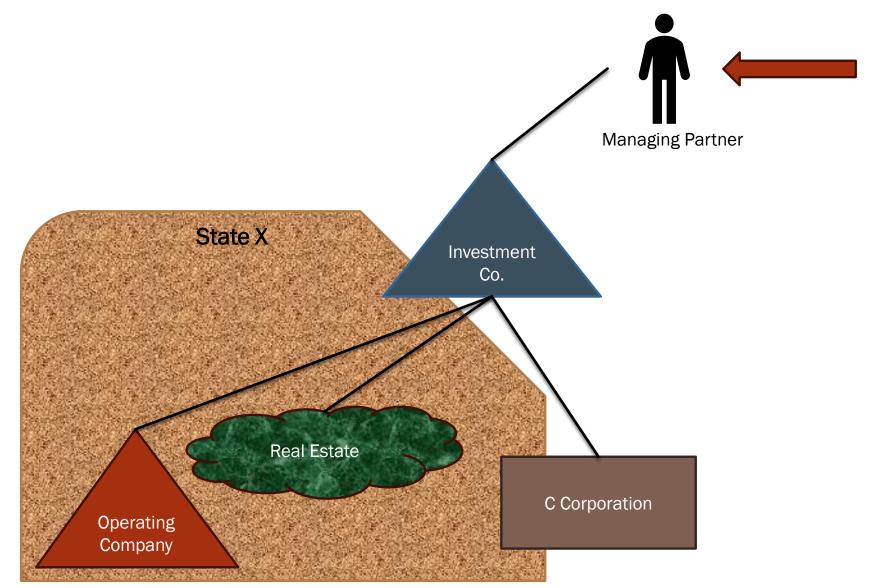
Distributive share income from the Operating Company partnership that flows through the QIP is sourced by the investor partners as if they owned the interest in that partnership directly—that is—to State X.



Rental income from real estate that flows through the QIP is sourced by the investor partners as if they owned the real estate directly—that is—to State X.



Dividends from stock that flow through the QIP are sourced by the investor partners as if they owned that stock directly—that is—to their state of residence.



The managing partner or other partners performing services of the QIP look to information related to its activities (factors, etc.) to source their income.

#### **NEXT STEPS**

- Guaranteed payments
- Income from investment partnerships
- Statement of principles based on the work so far
  - High level
  - Nexus and jurisdiction and basic sourcing principles